



**DRAFT**

# **HOUSING & COMMUNITY DEVELOPMENT BLOCK GRANT CONSOLIDATED PLAN**

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Program Years 2015 - 2019

**PROPOSED SUBSTANTIAL AMENDMENTS (2018-#2)**

**To 2015, 2016, 2017 and 2018  
Annual Action Plans  
CDBG, HOME, and ESG Funds**

June 2018



Division of Neighborhood Redevelopment • 51 E. Galena Blvd • Aurora, Illinois 60505  
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Revised 7-3-18



The following proposed amendments to the City's 2018 Annual Action Plan and 2015-2019 Consolidated Plan noted under Substantial Amendment 2018-#2 are highlighted throughout the document. The proposed amendments do not alter the original public comment period for the City's 2018 AAP CDBG and HOME activities. The minimum 30-day required public comment period for the City's 2018 AAP CDBG and HOME projects began on December 11, 2017 and ended on January 9, 2018.

## Executive Summary

### AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

This Annual Action Plan (AAP), effective from January 1, 2018 through December 31, 2018, is intended to promote decent, safe, sanitary, and affordable housing, as well as neighborhood stability within the City of Aurora. It continues to address long-standing housing and community development priorities defined in the City's 2015-2019 Consolidated Plan, which include physical, economic, demographic, and social conditions throughout the city. As the lead agency, the City of Aurora's Neighborhood Redevelopment Division (NRD) is responsible for carrying out activities to meet priority needs.

**SUBSTANTIAL AMENDMENT 2018-#2:** The original 2018 AAP was approved by City Council on January 9, 2018. When notifying the City of its 2018 HUD formula CDBG and HOME allocation on May 1, 2018, HUD also announced its intention to grant the City a first-time allocation of Emergency Solutions Grant (ESG) funds. This AAP amendment incorporates the City's new ESG allocation. The City must formally acknowledge its receipt of the ESG funds before submitting the final documents for its 2018 Annual Action Plan. Under this current Amendment (2018-#2), The following Action Plan sections have been updated to reflect the impact of the anticipated receipt of ESG funds.

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The City proposes to amend its 2015 – 2019 Consolidated Plan and 2018 Annual Action Plan (AAP) to fulfill HUD’s 2018 AAP application submission requirements by providing the public with an opportunity for comment on the City’s May 1, 2018 receipt of its ESG funds in the amount of \$136,287. The ESG funds are to be allocated for the following activities: (1) engage homeless individuals and families living on the street; (2) improve the number and quality of emergency shelters for homeless individuals and families; (3) help operate these shelters; (4) provide essential services to shelter residents, (5) rapidly re-house homeless individuals and families, and (6) prevent families/individuals from becoming homeless. Additionally, up to 7.5% of the funds may be used for the ESG Program’s administrative activities. Under Substantial Amendment 2018-#2, the City proposes to allocate its ESG funds as follows:

Emergency Solutions Grant (ESG)		
I. PROJECTS	Comments	2018 Recommendation
1. Street Outreach	As a new ESG Program recipient, the City is in the process of developing this program to meet HUD’s requirements. Project allocations will be recommended via the City’s citizen participation process at a future date.	To Be Determined
2. Emergency Shelter		
3. Homelessness Prevention		
4. Rapid Re-Housing		
5. Homeless Management Information System (HMIS) Data Collection		
<b>PROJECTS TOTAL</b>		<b>\$126,065.48</b>
<b>II. ADMINISTRATION</b> <i>(Cannot exceed 7.5% of ESG allocation)</i>		<b>\$ 10,221.52</b>
<b>GRAND TOTAL</b>		<b>\$136,287.00</b>

Under Substantial Amendment 2018-#2, the City is also proposing the following re/allocation of CDBG funds to fund the following Activities:

Proposed CDBG Amended or New Activity	Program Year/Funding Source	Original Funding Allocation	Comments	Reallocation Recommendation (Decrease)
<b>2017 Section 108 Credit Subsidy and Administrative Fees for Aurora Arts Centre Project</b>  <i>(Increase funds to cover 2018 and 2019 subsidy fees)</i>	2016 Joseph Corporation Safety First	\$227,225.00	Project closed; unexpended funds	\$ 597.66
	2017 Family Focus Early Childhood Services	\$30,000.00	Project closed; unexpended funds	\$ 4,851.39
	2017 PADS’ SEEDS Case Management Program	\$25,000.00	Project closed; unexpended funds	\$ 0.21
	2017 Entitlement Funds	\$153,101.00	Unallocated funds	\$30,550.74

	<b>Reallocation Total</b>			<b>\$36,000.00</b>
<b>Cancel City of Aurora Small Business Revolving Loan Program</b>	2015 Entitlement Funds	\$100,000.00	De-obligated funds will be reprogrammed at a future date	(\$100,000.00)

This proposed Substantial Amendment will also clarify funding sources identified in the City's Annual Action Plan Substantial Amendment 2016 - #3. On October 23, 2016, the City posted a Public Notice in *The Beacon News* proposing to award "2014 Unallocated Funds", "2015 Unexpended Funds", and "2016 Entitlement Funds" to *The Community Builders – Aurora Downtown Revitalization aka Aurora Arts Centre Development Project*. The City is issuing a correction to the notice to further clarify the origination of the reprogrammed funding amounts. The referenced unallocated/unexpended project funds should have also shown their correlation to the following closed projects: *2014 Fox Valley Habitat for Humanity - Working Families Rebuilding Neighborhoods* (\$0.04), *2014 Breaking Free - Homeless Substance Abuse Treatment* (\$52.20), *2014 Quad County Urban League - Employment and Assistance Referral Program* (\$194.05), *2015 Kane County Lead Abatement – Lead Testing and Abatement Partnership* (\$560.00). Additionally, this Notice clarifies the noted "2016 Entitlement Funds" unexpended/unallocated funds as follows: *2016 Entitlement Funds* (\$122,922.80) and *2016 Program Administration* (\$17,422.36). This Notice does not alter the original public comment period for reprogramming the 2014, 2015 and 2016 unallocated/unexpended funds. The minimum 30-day required public comment period began on October 23, 2016 and ended on November 22, 2016.

**2. Summarize the objectives and outcomes identified in the Plan**

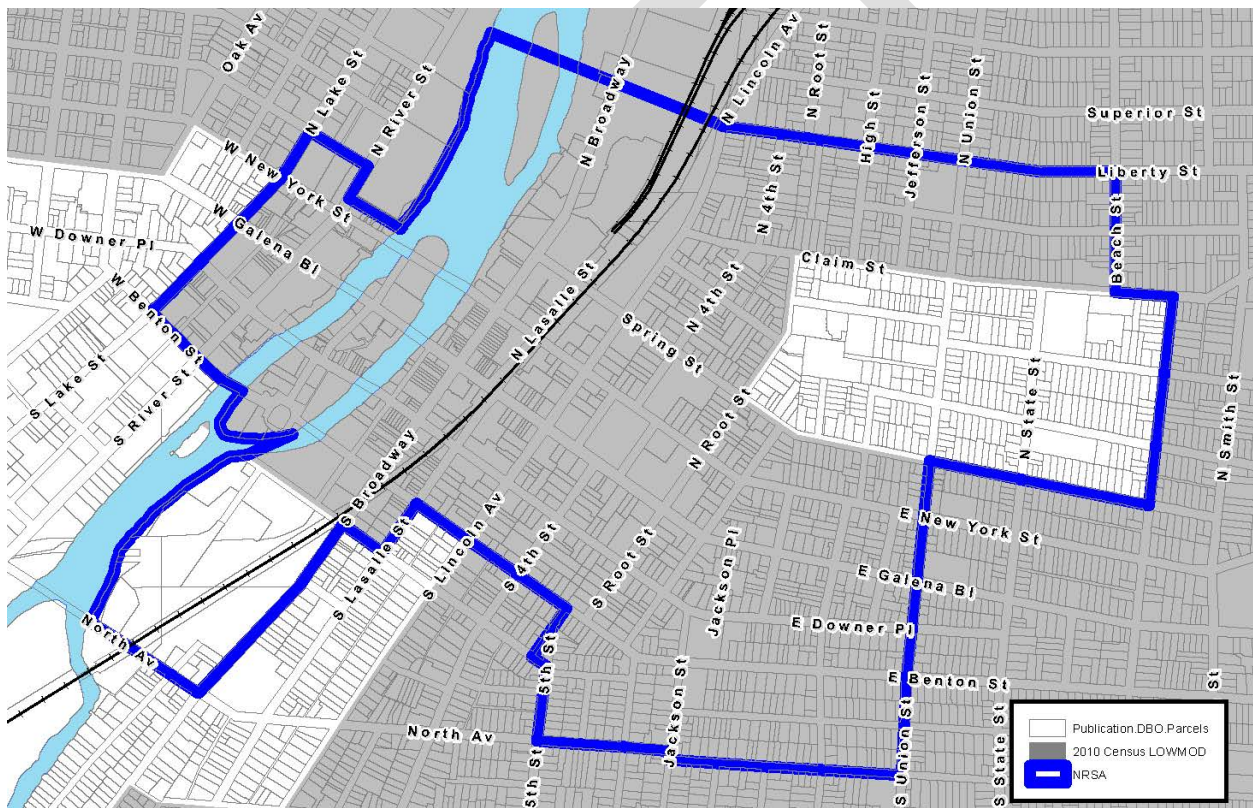
This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

In keeping with the City's 2015-2019 Consolidated Plan priorities, the City has identified the following higher priority non-housing needs for the upcoming 2018 Program Year:

- Increase youth services, especially those proposals/projects which complement overall City goals of violence prevention and youth education.
- Provide supportive services for elderly/disabled persons.
- Provide employment training to unemployed persons
- Mitigate or prevent homelessness.
- Increase/improve the quality of facilities (including public service facilities).
- Help smaller businesses create or retain full time jobs at a living wage.
- Improve rate of survival of micro-enterprise businesses.
- Provide micro-business expansion within locally selected neighborhoods, including the NRSA.

- Initiate improvement efforts in locally selected geographical areas that complement City Neighborhood Plans.

The City will also continue to work within the HUD-approved Neighborhood Revitalization Strategy Area (NRSA) encompassing the City’s near-east side and its downtown, covering portions of census tracts 8533.02; 8534.03 (per 2010 Census update, no longer considered an LMI census tract); 8534.04; 8536.03; 8536.04; 8537.01; 8537.02; 8541.02. The NRSA has concentrations of low-income residents, substandard housing and overcrowded housing. The NRSA was first approved by HUD in 1999 and amended and approved in 2011. The City intends to continue to use the amended 2011 Strategy through the 5 years of the Consolidated Plan period. We will re-evaluate the conditions and strategies for the NRSA on a yearly basis and submit an amended Strategy when the conditions warrant a change in strategies or amended service areas.



**Neighborhood Revitalization Strategy Area**

### 3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The 2018 Program Year projects were selected as per their ability to meet the 2015-2019 Consolidated Plan Goals and Objectives and HUD's eligible activity criteria. The City also evaluated projects based upon the following criteria:

1. Ability to address a City Objective

- *Addresses Consolidated Plan objectives*
- *Demonstrates impact*
- *Benefits low/mod income Aurora residents to greatest extent possible*

2. Capacity and experience of the organization

- *Experience including the length of time in operation*
- *Experience in undertaking projects of similar complexity*
- *Organizational resources available and ready to manage the proposed project*
- *Operational resources available and ready to sustain project*
- *Past performance in managing grant funding*
- *Conformance with Cost Principles (24CFR Part 570.200(a) Compliance with Section 105 of the Act – (5) Cost Principles)*

3. Leveraged resources

- *Level of resources leveraged*

4. Project Readiness

- *Resources needed to implement the proposed project are available and ready*

5. Location/service area

- *Agency located within NRSA or serves residents of NRSA*

In the development of its 2015-2019 Consolidated Plan, the City held several stakeholder focus group meetings. The Stakeholder Focus Groups were held to meet the Consultation requirements for the development of the Consolidated Plan and resulted in the following list of Strengths and Accomplishments of community development programs administered by the City over the City's prior 2010-2014 Consolidated Plan:

- Focused on infrastructure (bridge, sewer)/ street repairs, historic preservation, tree replacements
- Money was well spent for homeless/ domestic violence programs
- Money for special needs
- Good programs for housing repairs/ energy efficient
- Rebuilding: River Edge, new library, Paramount Building
- Support for projects that provide access to healthcare to underserved populations

The City's 2015-2019 Consolidated Plan built upon the identified strengths of the 2010-2014 Plan and established the following goals and objectives:

### **HOUSING GOALS AND OBJECTIVES**

- Existing housing in need of repairs or renovations in order to meet current building codes, lead paint mitigation standards, or greater energy efficiency standards, and owned and occupied by income-eligible households whose housing costs exceed 30% of income.
- Households between 40% and 80% of median income who are trying to purchase their own homes and contribute to the stabilization of neighborhoods within the city.
- Income-eligible renter households with housing cost burdens greater than 30% of their income, living in housing in need of repairs or renovation in order to meet current building codes, lead paint mitigation standards, or greater energy efficiency standards.
- Very low-income households at risk of becoming homeless or households who are currently homeless and very mobile within Aurora, and who are proportionately larger users of human services, health care, or emergency services.

### **NON-HOUSING GOALS AND OBJECTIVES**

- Increase youth services, especially those proposals/projects which complement overall City goals of violence prevention and youth education.
- Provide supportive services for elderly/disabled persons.
- Provide employment training to unemployed persons.
- Mitigate or prevent homelessness.
- Increase/improve the quality of facilities (including public service facilities).
- Help smaller businesses create or retain full time jobs at a living wage.
- Improve rate of survival of micro-enterprise businesses.
- Provide micro-business expansion within locally selected neighborhoods, including the NRSA.
- Initiate improvement efforts in locally selected geographical areas that complement City Neighborhood Plans.

During its 2017 Program Year, the City allocated over \$1.3 million in CDBG funds toward housing, public services, and capital improvement projects.

In 2017, the City provided down payment assistance to 12 households and provided rehabilitation assistance for 23 single family unit households (owner-occupied). Additionally, the City's CDBG public service funds were used to assist 6,592 beneficiaries. In providing the public service funds, the City assisted citizen needs related to senior, legal, youth, substance abuse, domestic violence, and employment training services as per the following beneficiary numbers:

- Operating Costs of Homeless/AIDS Patients Programs: 536
- Senior Services: 4,966

- Legal Services: 23
- Youth Services: 582
- Substance Abuse Services: 58
- Battered and Abused Spouses: 268
- Employment Training: 159

All beneficiaries were required to meet HUD’s National Objective of Low-Moderate Income (LMI) Benefit standards. The City also met its neighborhood revitalization goal by allocating its CDBG funds to its road resurfacing project within LMI census tract areas as well as its public facility improvement goal by allocating funds to a senior living facility and homeless shelter. Due to the City’s delayed receipt of HUD funds in fall 2017, the capital projects did not commence until 2018.

The anticipated LMI beneficiaries under the City’s capital improvement funding allocation are as follows:

- Neighborhood Revitalization: 3,280 (reflects LMI population in service area - CT/BGs: 8535.05, 8534.06, 8541.02, and 8542.01)
- Public Facility: 703

#### 4. Summary of Citizen Participation Process and consultation process

The City's CDBG Citizen Participation Plan identifies the following steps that must be taken to ensure public participation:

An **Annual Action Plan** is prepared each year to outline projects to be undertaken within each program year. The City will hold a public hearing, accept public comment, and issue public notices for the **Consolidated Plan** and for each **Annual Action Plan**, to ensure public participation in the development of these plans.

##### Public Notice and Publication

The City will publish a public notice in the Beacon News (“Our Towns” section), announcing the availability of the **Consolidated Plan** or the **Annual Action Plan** and establishing a 30-day public comment period.

The public notice will also set a date for a public hearing, which will occur at least 15 days prior to the City Council meeting at which the plan is slated for adoption.

The notice will include a summary of the proposed plan and list the locations where copies of the completed proposed plan may be examined. These locations include all branches of the Aurora Public Library and the Neighborhood Redevelopment Division office. Free digital copies of the plan will be made available at the Neighborhood Redevelopment Division office. The plan will be posted on the City’s website, [www.aurora-il.org](http://www.aurora-il.org).



The City will publish each plan in a manner that affords citizens, public agencies, and other interested parties a reasonable opportunity to examine its contents and submit comments.

### **Public Hearing**

The City will hold at least one public hearing during the development of the **Consolidated Plan** and **Annual Action Plan** to gather input from citizens and respond to proposals and questions.

In a year in which the **Consolidated Plan** is being developed, an additional public hearing will be held before the proposed **Consolidated Plan** is published for comment.

The hearing(s) will address housing and community development needs, development of proposed activities, and review of program performance. All public hearings will be held at the Aurora City Hall, 44 E. Downer Place, Aurora, IL 60505.

Upon request, the City will provide for translation services to meet the needs of non-English speaking residents. The City will also take whatever actions are appropriate to serve the needs of persons with disabilities.

### **Public Comments**

The City of Aurora will provide a period of at least 30 days to receive comments from citizens on each proposed plan. The City will consider any comments or views of citizens received in writing, or orally at public hearings, in preparing the final adopted plan. A summary of these comments or views, and a summary of any comments or views not accepted and the reasons for not accepting the latter, shall be attached to the final adopted plan.

### **2018 AAP Citizen Participation Process**

The City announced its pre-application CDBG workshop in August 2017 (via emails, posted flyers, newspaper press release and notice). The mandatory workshop for potential 2018 applicants was held on September 8, 2017. At that time, the City also presented its intentions for its HOME allocation with funding designated for program administration (10% of anticipated allocation) and the Direct Project and Community Housing Development Organization set-aside activities to be determined at a later date. The CDBG application period was open for approximately one month. 20 applications were submitted by the October 6, 2017 deadline. City staff reviewed the applications and then conducted a special meeting to review the application with the Block Grant Working Committee (BGWC) on November 15, 2017. The BGWC voted on and unanimously approved 13 projects for recommendation to the City Council.

**SUBSTANTIAL AMENDMENT 2018-#2: On May 1, 2018, the City received notification from HUD that it was to receive a first-time allocation of Emergency Solutions Grant (ESG) Funds. The City immediately**

notified Kane County Continuum of Care leadership of the allocation. At the CoC Board meeting on May 31, 2018, the City informed CoC Board members of its intention to seek proposals from qualified agencies interested in providing services to homeless and at-risk families and individuals within the City's geographic region.

### **ESG Funds**

Plans for the ESG pre-application workshop are in development and will be announced following the development of the City's ESG Program Guidelines. The City's intent is to seek funding proposals sometime during late fall 2018/early 2019. The ESG application submittal deadline has not yet been determined.

### **5. Summary of public comments**

The City of Aurora's 2018 Community Development Block Grant (CDBG/HOME) funding cycle, a pre-application workshop was held on Friday, September 8, 2017, 10:00 A.M. at the Aurora City Hall, Council Chambers (2nd Floor), 44 E. Downer Place, Aurora, IL 60507. The workshop included a total of 58 participants, with 50 attendees representing various non-profit and public organizations which provide services to the City of Aurora.

The public notice for the City's 2018 Annual Action Plan was posted in the Beacon News on December 11, 2017. The City of Aurora's proposed 2018 Annual Action Plan was made available review and public comments at the following locations: City of Aurora-Neighborhood Redevelopment, 51 E. Galena Blvd, Aurora, IL; Library-Main, 101 S. River St., Aurora, IL; Library-Eola, 555 S. Eola Rd., Aurora, IL; Library-West, 233 S. Constitution Dr., Aurora, IL; and on the City of Aurora website: [www.aurora-il.org](http://www.aurora-il.org). The City did not receive any comments.

#### **Substantial Amendment #1**

The public notice for the City's Substantial Amendment to its Annual Action Plan (2018-#1) was posted in the Beacon News on January 7, 2018. The City of Aurora's proposed Substantial Amendment (2018-#1) to Annual Action Plans 2015, 2016, and 2017 was made available for review and public comments at the following locations: City of Aurora-Neighborhood Redevelopment, 51 E. Galena Blvd, Aurora, IL; Library-Main, 101 S. River St., Aurora, IL; Library-Eola, 555 S. Eola Rd., Aurora, IL; Library-West, 233 S. Constitution Dr., Aurora, IL; and on the City of Aurora website: [www.aurora-il.org](http://www.aurora-il.org). The City did not receive any comments.

#### **Substantial Amendment #2**

The public notice for the City's Substantial Amendment to its Annual Action Plan (2018-#2) was posted in the Beacon News on June 17, 2018. The City of Aurora's proposed Substantial Amendment (2018-#2) to the City's which amends Annual Action Plans 2015, 2016, 2017, and 2018 was made available for review and public comments at the following locations: City of Aurora-Neighborhood Redevelopment, 51 E. Galena Blvd, Aurora, IL; Library-Main, 101 S. River St., Aurora, IL; Library-Eola, 555

S. Eola Rd., Aurora, IL; Library-West, 233 S. Constitution Dr., Aurora, IL; and on the City of Aurora website: [www.aurora-il.org](http://www.aurora-il.org).

**6. Summary of comments or views not accepted and the reasons for not accepting them**

A public hearing was scheduled for December 18, 2017, 5:00 p.m. at City Hall, 44 E. Downer Place, 2nd Floor, Council Chambers, Aurora, IL 60507. Final review and approval of the City's 2018 Annual Action Plan was scheduled for January 9, 2018, which marked the conclusion of the City's minimum 30-day public comment period. There were no public comments.

**Substantial Amendment (2018-#1)**

A public hearing was scheduled for January 22, 2018, 5:00 p.m. at City Hall, 44 E. Downer Place, 2nd Floor, Council Chambers, Aurora, IL 60507. Final review and approval of the City's 2018 Annual Action Plan was scheduled for February 13, 2018, which marked the conclusion of the City's minimum 30-day public comment period. There were no public comments.

<b>Proposed CDBG Amended or New Activity</b>	<b>Program Year/Funding Source</b>	<b>Original Funding Allocation</b>	<b>Comments</b>	<b>Amount Increased or (Decreases)</b>
<b>2017 Section 108 Credit Subsidy and Administrative Fees for Aurora Arts Centre Project</b>	2015 Quad County African American Chamber of Commerce - Job placement services	\$15,000.00	Project Cancelled	(\$9,294.17)
	2016 Invest Aurora Micro-Enterprise Grant Program	\$78,950.00	Unexpended funds	(\$72,245.13)
	2017 Entitlement Funds	\$153,101.20	Unallocated funds	(\$18,460.70)
	Reallocation Total			\$100,000.00
<b>2017 Choose Aurora</b>	2017 Entitlement Funds	\$153,101.20	Unallocated funds	(\$50,000.00)
	Reallocation Total (increase to original 2017 allocation of \$50,000)			\$50,000.00
<b>2018 Marie Wilkinson Food</b>	2016 Joseph Corporation Safety First	\$227,225.00	Unexpended Funds	(\$87,773.41)

<b>Pantry Parking Lot Project</b>	2017 Entitlement Funds	\$153,101.20	Unallocated	(\$2,926.59)
	Reallocation Total			\$90,700.00

**Substantial Amendment (2018-#2)**

A public hearing is scheduled for July 2, 2018 at 4:00 p.m. at City Hall, 44 E. Downer Place, 5<sup>th</sup> Floor, Conference Room B, Aurora, IL 60507. Final review and approval of the City's Substantial Amendment (2018-#2) to its Annual Action Plan is scheduled for July 24, 2018, which will mark the conclusion of the City's minimum 30-day public comment period.

As of the date of the ESG funding allocation public notice, June 17, 2018, public comments are not available.

**7. Summary**

None.

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**PR-05 Lead & Responsible Agencies – 91.200(b)**

**1. Agency/entity responsible for preparing/administering the Consolidated Plan**

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

<b>Agency Role</b>	<b>Name</b>	<b>Department/Agency</b>
Lead Agency	AURORA	
CDBG Administrator	AURORA	Neighborhood Redevelopment Division
HOPWA Administrator	NOT APPLICABLE	Not applicable
HOME Administrator	AURORA	Neighborhood Redevelopment Division
HOPWA-C Administrator	NOT APPLICABLE	Not applicable
ESG Administrator	AURORA	Neighborhood Redevelopment Division

**Table 1 – Responsible Agencies**

**Narrative (optional)**

**Consolidated Plan Public Contact Information**

Amy Munro, Redevelopment Coordinator  
Innovation and Core Services Department  
Neighborhood Redevelopment Division  
51 E. Galena Blvd.  
Aurora, IL 60505  
630-256-3320  
[nrd@aurora-il.org](mailto:nrd@aurora-il.org)

## **AP-10 Consultation – 91.100, 91.200(b), 91.215(l)**

### **1. Introduction**

The City announced its pre-application CDBG workshop in August 2017 (via emails, posted flyers, newspaper press release and notice). The mandatory workshop for potential 2018 applicants was held on September 8, 2017. The CDBG application period was open for approximately one month. 20 applications were submitted by the October 6, 2017 deadline. City staff reviewed the applications and then conducted a special meeting to review the application with the Block Grant Working Committee (BGWC) on November 15, 2017. The BGWC voted on and unanimously approved 13 projects for recommendation to the City Council.

On May 31, 2018, the City began formal consultation with the Kane County Continuum of Care Board of Directors to discuss the use of ESG funds. The City will work closely with the CoC and HUD field office to define requirements for allocating ESG funds for eligible activities to best meet the needs of people in the City. The City will also engage the services of a consultant to develop performance standards and evaluate outcomes, and will help to develop funding, policies, and procedures for the operation and administration of the HMIS, all of which will be developed to complement the CoC's goals, objectives, and priority needs.

### **Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))**

The City makes an effort to communicate and carry on a dialogue with service providers and the community-at-large about the Consolidated Plan goals, objectives, and activities to support the current Plan. The City has implemented a periodic Neighborhood Redevelopment newsletter which is emailed to public and private housing, health, and social service agencies and posted on the City's website. In addition, staff from the Mayor's office participates in a variety of non-profit roundtables and coordinating meetings to identify needs for service and investment within the community.

### **Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

The City of Aurora is an active participant in the Kane County Continuum of Care (CoC) system and is one of three local governments that provide non-federal funding on an annual basis to administratively support the CoC. As an active part of the CoC, the City has been a substantial force to promote better outreach, case management, and planning to address homeless issues in the City.

Hesed House, the largest homeless services provider in the City, is located in a former municipal building. This building was converted into a full service homeless facility through the use of City funds.

Hesed House has become the second largest homeless shelter in the State of Illinois and has established a comprehensive resource center to help transition individuals out of homelessness. The City has actively sought to expand this community resource and other homeless services over the last three years through the completion of facilities improvement infrastructure projects funded via the CDBG program and local funds.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

As noted above, the City consulted the Continuum of Care immediately on notification it had received its first ESG allocation. As a first-time recipient of ESG funds, the City plans to use the CoC's written standards as a template for creating its own guidelines for the provision of ESG assistance for its 2018 allocation. The City will adopt core performance metrics similar to those being used by the Continuum of Care, adding metrics as needed to address specific City priorities.

The City of Aurora is an active participant in the Kane County Continuum of Care (CoC) system and is one of three local governments that provide non-federal funding on an annual basis to cover the cost of CoC administration. The CoC Board is chaired by a City representative, and the City's largest homeless services provider is a key participant in the CoC's HMIS planning and evaluation processes.

Continuum of Care membership is open throughout the year, to agencies that serve Kane County's homeless residents and individuals that have an interest in ending homelessness in Kane County. The following organizations have participated in the Kane County Continuum of Care's activities:

360 Youth Services	Joseph Corporation
Association for Individual Development	Kane County
City of Aurora	Kane County Regional Office of Education
Community Crisis Center	Lazarus House
Ecker Center	Midwest Shelter for Homeless Veterans
City of Elgin	New Life Transitions
Elgin Police Dept.	Prairie State Legal Services
Hesed House	Wayside Cross
Hines VA	Kane Workforce Development
PADS of Elgin	

**2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction’s consultations with housing, social service agencies and other entities**

The City through its Citizen Participation Plan encourages the participation of its LMI citizens. The Plan encourages LMI participation primarily through the engagement of the City’s BGWC, housing, social services, and other local community development agencies.

Although the City has not yet had an opportunity to fully consult with its housing, social service agencies, and other entities regarding its ESG funds, as the City moves further in its ESG Program Development effort, it will seek the input from its homelessness prevention partners which includes its Frequent Users of Systems Engagement Partners (FUSE) as well as its Kane County Continuum of Care partners.

During the City’s CDBG mandatory pre-application workshop, the following agencies were represented:

African American Men of Unity Association for Individual Development At-Risk Mentoring Aurora Public Library Foundation Aurora Township Youth Center City of Aurora Block Grant Working Committee Breaking Free Casa Kane County City of Aurora Invest Aurora	Columbia Conservatory of Music Preservation Commission (Aurora) DuPage County East Aurora School Dist. 131 Family Focus Fox Valley Habitat for Humanity Friends of LaSalle St Auto Row Girl Scouts of Northern IL Good Samaritan Network INC Board, NFP Jennings Terrace	Jennings Terrace Joseph Corporation National Alliance on Mental Illness (NAMI) DuPage Marie Wilkinson Child Dev. Center Mutual Ground National Latino Education Institute Open Door Clinic PADS, Inc. dba Hesed House Prairie State Legal Services Progressive Baptist Church Quad County Urban League	Rebuilding Together Aurora Rita's Ministry Senior Services Assoc., Inc. Simply Destinee Taking Back Our Community The Community Builders, Inc The Salvation Army Tri City Family Services VNA Health Care Wayside Cross Ministries Women’s Business Center YWCA Aurora YWCA Metropolitan Chicago
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**Table 2 – Agencies, groups, organizations who participated**

The City holds a separate funding process for applications for its HOME allocation.

**Identify any Agency Types not consulted and provide rationale for not consulting**

All agency types relevant to the Annual Action Plan were contacted for input into the process and development of the Plan.



**Other local/regional/state/federal planning efforts considered when preparing the Plan**

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Kane County	The Continuum of Care Kane County was created in 1999 and includes Kane County’s CDBG Program Area and the Cities of Aurora and Elgin. The Continuum consists of organizations and agencies that assist individuals and families that are at-risk of being homeless or are in various stages of homelessness. These social service agencies provide: (1) Outreach, Assessment and Intake; (2) Emergency Shelter; (3) Permanent Housing; (4) Permanent Supportive Housing; and (5) Supportive Services. The Continuum is responsible for the coordination of all of the social service agencies throughout the County to ensure that all gaps and overlaps in services are addressed. The City’s participation in the CoC addresses its 2015-2019 Consolidated Plan’s goal to mitigate or prevent homelessness.

**Table 3 – Other local / regional / federal planning efforts**

**Narrative (optional)**

The City has fostered relationships/partnerships with other local CDBG jurisdictions including DuPage County, Kane County and the City of Elgin. In addition to its active membership within the Kane County Continuum of Care, the City maintains an active membership with the Kane County Healthy Places Coalition and SPARK. SPARK (Strong, Prepared and Ready for Kindergarten) is an Aurora Early Childhood Collaborative Initiative seeking to improve the chances of success for Aurora children by strengthening their school readiness skills – early literacy, math and vocabulary skills; social skills; and self-control. In the past it has been funded by a grant from the Dunham Fund in the amount of \$250,000, intended to match funds contributed by the City of Aurora, Fox Valley United Way and the four school districts that educate most Aurora children (SD 129, 131, 204 and 308). Funds have also been pledged through Building Blocks, a project of Illinois Action for Children.

Community Partners during the development of the City’s 2015-2019 Consolidated Plan included participation from many organizations such as:

Association for Individual Development	Fox Valley United Way (Aurora Homelessness Initiative, SPARK)	Prairie State Legal Services
Aurora Area Interfaith Food Pantry	Hope for Tomorrow, Inc.	Private lenders
Breaking Free, Inc.	Jennings Terrace, Inc.	Public Action to Deliver Shelter dba Hessed House
CASA Kane County	Joseph Corporation	Quad County Urban League
City of Elgin	Kane County Continuum of Care	Rachel's Place, A Program of FVOAS
City-Wide Tax Assistance Program	Kane County Health Department	Rebuilding Together Aurora
Community Housing Advocacy & Development	Kane County Office of Community Reinvestment	Senior Services Associates, Inc.
Consumer Credit Counseling Service/Family Counseling Service	Marie Wilkinson Child Development Center	Sunnymere of Aurora, Inc
Day One Network	Mutual Ground	VNA Healthcare
Family Focus Aurora	Northern Illinois Food Bank	Waubonsee Community College
Fox Valley Habitat for Humanity		YWCA Patterson and McDaniel Family Center

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## **AP-12 Participation – 91.105, 91.200(c)**

### **1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting**

To ensure citizen participation, the City of Aurora adopted a Citizen Participation Plan on September 4, 2010. The Plan can be found here: [https://www.aurora-il.org/documents/neighborhoodredevelopment/doc\\_2010\\_citizen\\_participation\\_plan.pdf](https://www.aurora-il.org/documents/neighborhoodredevelopment/doc_2010_citizen_participation_plan.pdf)

The City's 2018 Annual Action Plan was made available for public comment on December 11, 2017. As per the City's Public Participation Plan, copies of the Annual Action Plan were made available online, at the City's three library branches, and at the City's Neighborhood Redevelopment Division office.

On May 1, 2018, HUD notified the City of its Fiscal Year (FY) 2018 allocations. In addition to increases to its CDBG and HOME allocations, the City received a first-time award of Emergency Solutions Grant (ESG) funding in the amount of \$136,287. Because the City was unaware of its potential for ESG funding, these funds were not contemplated during the City's 2018 AAP citizen participation process, which concluded on January 9, 2018. This substantial amendment to the City's proposed 2018 Annual Action Plan is necessary for the City to receive its ESG funds and to move forward on submitting its 2018 AAP.

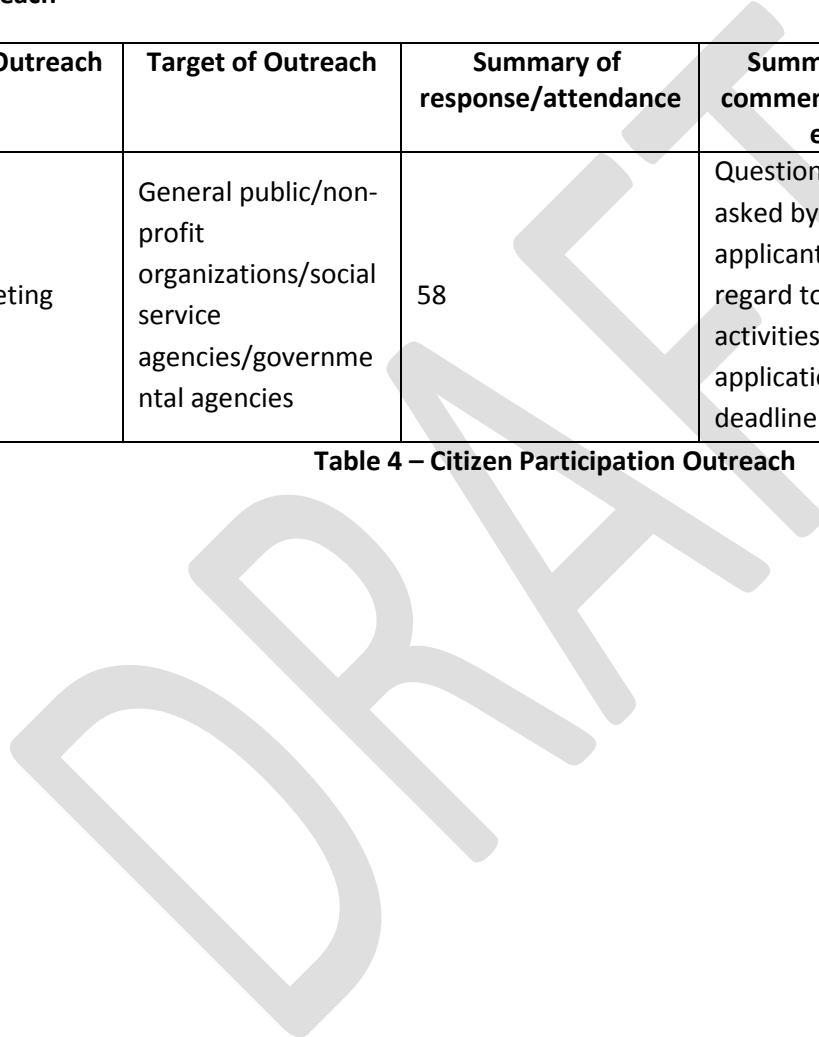
In order to submit its 2018 AAP, the City must complete a citizen participation process for its ESG funds. On May 31, 2018, the City notified HUD of its need to extend its submittal date to accommodate this process. Per HUD guidance, the City is conducting this process in alignment with the substantial amendment guidelines in its Citizen Participation Plan. On June 10, 2018, the public was notified of this Substantial Amendment. The public comment period will conclude on July 24, 2018. The City intends to submit its 2018 Annual Action Plan to HUD on July 30, 2018.

The City's HOME and ESG funding proposals for specific projects will be conducted at a future date. Recommended projects will be approved via the City's Substantial Amendment citizen participation process.

**Citizen Participation Outreach**

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Public Meeting	General public/non-profit organizations/social service agencies/governmental agencies	58	Questions were asked by potential applicants with regard to eligible activities and application deadline.	NA	

**Table 4 – Citizen Participation Outreach**



## Expected Resources

### AP-15 Expected Resources – 91.220(c)(1,2)

#### Introduction

##### Contingency Statement:

If the total grant received by the City of Aurora is less than the funds allocated to activities, then each activity's budget will be reduced in the same proportion as the percentage difference between the estimated total grant and the actual total grant. If the total grant received by the City of Aurora is more than the funds allocated to activities, then the budget for all goals and objectives will be raised proportionately, and the City's Block Grant Advisory Committee shall entertain proposals to spend the funds either on projects that were proposed, but not funded, in the previous competitive round; on new proposals as presented by City Staff; or to increase funding for existing programs/projects where the additional funds are judged to have the most impact. Some excess funds will be designated, consistent with the regulatory framework of the programs, for program administration. For example, the City has reserved 20% of the City's estimated CDBG allocation and 10% of the City's estimated HOME allocation for program administration consistent with federal regulations.

Special Note: Per 24 CFR 570.200(h), "Reimbursement for Pre-award Costs", under certain conditions, the City and its subrecipients may incur costs prior to the effective date of the City's grant agreement with HUD. Pre-award costs may not exceed 25% of grant amount or \$300,000, whichever is greater. To provide the required public disclosure of the City's intent to use unobligated carry forward funds as necessary for such 2017 pre-award costs, the regulatory provisions for incurring pre-award costs under 24 CFR 570.200(h)(1) will be discussed at the public hearing. This may include using unobligated front funding for public service, program administration, neighborhood revitalization/infrastructure, and

housing activities.

**Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,641,583	5,948	142,513	1,790,044	145,425	Annual Amount Allocated reflects 90% of the City's 2017 CDBG Allocation of \$1,513,919. On May 1, 2018, HUD's 2018 formula allocations were announced. The Expected Annual Allocation is as per HUD's 2018 FY allocation.
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	750,553	0	1,028,277	1,778,830	675,498	Annual Amount Allocated reflects 90% of the City's 2017 HOME Allocation of \$500,138. On May 1, 2018, HUD's 2018 formula allocations were announced. The Expected Annual Allocation is as per HUD's 2018 FY allocation.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	Public-federal	Street Outreach Emergency Shelter Homelessness Prevention Rapid Re-Housing Homeless Management Information System (HMIS) Data Collection Admin and Planning	136,287	0	0	136,287	TBD	On May 1, 2018, HUD's 2018 formula allocations were announced. The Expected Annual Allocation is as per HUD's 2018 FY allocation. This is a first time allocation for the City.

Table 5 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

This AAP outlines activities using funding from different sources, including the Community Development Block Grant Program and the HOME Investment Partnerships Program. Funds are leveraged with those of nonprofit community development, housing and social service partners as well.

Through CDBG, HOME, and ESG programs, the City collaborates with partners to deliver resources effectively. The City:

- Works with service and housing providers to address the housing needs of the low-mod income residents and special needs populations.
- Works across City Departments/Divisions to complete major capital projects including roadway improvements.
- Collaborates with housing providers to fund rehabilitation of existing homes and rehabilitation/redevelopment of private rental housing.

- Partners with agencies, non-profits, and private sector entities whose mission and programming further the housing and community development objectives outlined in this Plan.
- Collaborates with the Kane County Continuum of Care to address homelessness and homelessness prevention.

The above collaborations allow the City to access gas tax, grants, tax credits, gaming and general fund sources to leverage.

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**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

None.

**Discussion**

See comments above

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# Annual Goals and Objectives

## AP-20 Annual Goals and Objectives

### Goals Summary Information

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Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Housing/Improve/Sustain Existing Housing Supply	2015	2019	Affordable Housing	Neighborhood Revitalization Strategy Area City of Aurora Low-Mod Census Tracts	Housing/Improve Existing Supply	CDBG: \$133,719	Homeowner Housing Rehabilitated: 55 Household Housing Unit
2	Housing/Increase Homeownership	2015	2019	Affordable Housing	Neighborhood Revitalization Strategy Area City of Aurora Low-Mod Census Tracts	Housing/Homeownership	CDBG: \$50,000	Direct Financial Assistance to Homebuyers: 30 Households Assisted
3	Housing/Rental	2015	2019	Affordable Housing	Neighborhood Revitalization Strategy Area City of Aurora Low-Mod Census Tracts	Housing/Rental HOME/CHDO Projects	HOME: \$675,498	16 Rental units rehabilitated or created
4	Public Services/Youth	2015	2019	Non-Housing Community Development	Neighborhood Revitalization Strategy Area City of Aurora Low-Mod Census Tracts	Public Services/Youth	CDBG: \$41,879	Public service Low/Moderate Income Housing Benefit: 5602 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
5	Public Services/Elderly/Special Needs	2015	2019	Non-Homeless Special Needs Non-Housing Community Development	Neighborhood Revitalization Strategy Area City of Aurora Low-Mod Census Tracts	Public Services/Elderly/Special Needs	CDBG: \$13,000	Public service activities other than Low/Moderate Income Housing Benefit: 5175 Persons Assisted
6	Public Services/Employment Training	2015	2019	Non-Housing Community Development	Neighborhood Revitalization Strategy Area City of Aurora	Public Services/Employment Training	CDBG: \$20,000	Public service activities other than Low/Moderate Income Housing Benefit: 15 Persons Assisted
7	Public Services/Homelessness	2015	2019	Homeless	City of Aurora	Public Services/Homelessness	CDBG: \$112,500 ESG: \$0 (TBD)	Homelessness Prevention: 876 Persons Assisted
8	Public Facilities	2015	2016	Non-Housing Community Development	City of Aurora	Public Facilities	CDBG: \$295,000	Homelessness Prevention: 751 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
9	Economic Development/Small Businesses	2015	2019	Non-Housing Community Development	Neighborhood Revitalization Strategy Area City of Aurora	Economic Development/Small Businesses		Jobs created/retained
10	Economic Development/Micro-Businesses	2015	2019	Non-Housing Community Development	Neighborhood Revitalization Strategy Area City of Aurora	Economic Development/Micro-Businesses		Businesses assisted
11	Economic Development/Micro-Business Expansion	2015	2019	Non-Housing Community Development	Neighborhood Revitalization Strategy Area City of Aurora Low-Mod Census Tracts	Neighborhood Improvements/Revitalization	CDBG: \$0	Businesses Assisted
12	Neighborhood Revitalization/Improvements	2015	2019	Non-Housing Community Development	Neighborhood Revitalization Strategy Area Low-Mod Census Tracts	Neighborhood Improvements/Revitalization	CDBG: \$400,000	Streets resurfaced in LMI areas
13	CHDO Operating Costs	2015	2019	Affordable Housing	Neighborhood Revitalization Strategy Area City of Aurora Low-Mod Census Tracts	Housing/Homeownership Housing/Rental HOME/CHDO Projects	HOME: \$0	Rental units created/rehabilitated

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
14	Administration	2015	2019	CDBG/HOME Admin/CHDO Operating Costs/ESG	Neighborhood Revitalization Strategy Area City of Aurora Low-Mod Census Tracts	CDBG Administration HOME Program administration ESG Program Administration	CDBG: \$328,717  HOME: \$75,053  ESG: \$10,222	Other: 201,110

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Housing/Improve/Sustain Existing Housing Supply
	Goal Description	Rebuilding Together Aurora will provide accessibility and safety modifications for owner-occupied houses to income-eligible homeowners who are senior citizens and/or have disabilities
2	Goal Name	Housing/Increase Homeownership
	Goal Description	A down payment assistance, forgivable loan program aimed at first time homebuyers within the City limits that are at or below 80% Area Median Income. Loan amounts shall be between \$3,000 -\$10,000 (of up to 50% of the lender required down payment amount), with higher incentives to property owners within the NRSA.
3	Goal Name	Housing/Rental
	Goal Description	This project will redevelop or create rental units; replacement units for scattered site housing, elderly, special needs or homeless. Projects to be determined. Amount shown includes 15% CHDO set-aside (\$70,136).

4	<b>Goal Name</b>	Public Services/Youth
	<b>Goal Description</b>	<p>Increase youth services, especially those proposals/projects which complement overall City goals of violence prevention and youth education.</p> <p>This project supports public services agencies that provide youth services for the following two activities:</p> <ol style="list-style-type: none"> <li><b>Family Focus:</b> Early Childhood Services specifically serves children of parents engaged in GED, ESL, and parenting skills programs to give parents the opportunity to pursue their individual and family goals while providing quality childcare to their parents. (\$25,000).</li> <li><b>VNA Healthcare:</b> Improve oral health knowledge and engagement in dental care for low-income children (ages 0-9) through storytelling and education within clinic, childcare, and home settings. CDBG funds will be used to provide children's dental care books and dental kits. (\$16, 879)</li> </ol>
5	<b>Goal Name</b>	Public Services/Elderly/Special Needs
	<b>Goal Description</b>	<p>Provide supportive services for elderly/disabled persons.</p> <p>This project supports public services agencies that provide supportive services for elderly and persons with special needs</p> <ol style="list-style-type: none"> <li><b>Senior Services:</b> This project will provide care coordinator services for City of Aurora seniors and persons with disabilities age 18 and over that will allow them to live safely with improved health and dignity in their homes and community as long as possible. (\$13,000)</li> </ol>
6	<b>Goal Name</b>	Public Services/Employment Training
	<b>Goal Description</b>	<p>Provide employment training to unemployed persons.</p> <p>The National Latino Education Institute will provide job training and employment-related services to underserved City of Aurora low to moderate income residents, aged 18 and older.</p>

7	<b>Goal Name</b>	Public Services/Homelessness
	<b>Goal Description</b>	<p>Mitigate or prevent homelessness.</p> <p>This project will provide homelessness prevention funding assistance to the following four agencies:</p> <ol style="list-style-type: none"> <li>1. Breaking Free, Inc.: Provision of substance use disorder screening, assessment and outpatient treatment services provided by Breaking Free Inc. at the Hesed House facilities. (\$25,000)</li> <li>2. Mutual Ground: Provides shelter, advocacy, and education to victims of domestic violence and sexual assault.(\$50,000)</li> <li>3. Prairie State Legal: Legal services to aid low income Aurora residents with rental housing issues that may result in homelessness if not addressed. (\$12,500)</li> <li>4. Public Action Deliver Shelter, Inc. DBA Hesed House: Provide case management to homeless persons. (\$25,000)</li> </ol> <p>Specific uses for ESG funds to support Public Services/Homelessness have not yet been determined; however, funds will be used to (1) engage homeless individuals and families living on the street; (2) improve the number and quality of emergency shelters for homeless individuals and families; (3) help operate these shelters; (4) provide essential services to shelter residents, (5) rapidly re-house homeless individuals and families, and (6) prevent families/individuals from becoming homeless.</p>
8	<b>Goal Name</b>	Public Facilities
	<b>Goal Description</b>	<p>Increase/improve the quality of facilities (including public service facilities).</p> <p>The City will provide funding assistance to the following two agencies/projects:</p> <ol style="list-style-type: none"> <li>1. Mutual Ground: exterior painting improvements. (\$145,000)</li> <li>2. Public Action to Deliver Shelter DBA Hesed House. (\$150,000)</li> </ol>
9	<b>Goal Name</b>	Economic Development/Small Businesses
	<b>Goal Description</b>	<p>2018 CDBG applications were not received for this Goal.</p> <p>Jobs placement, employment counseling, construction trades training</p>



10	<b>Goal Name</b>	Economic Development/Micro-Businesses																										
	<b>Goal Description</b>	Help smaller businesses create or retain full time jobs at a living wage; improve rate of survival of micro-enterprise businesses.  2018 CDBG applications were not received for this Goal.																										
11	<b>Goal Name</b>	Economic Development/Micro-Business Expansion																										
	<b>Goal Description</b>	This project will provide for micro-business expansion within locally selected neighborhoods, including the NRSA.  2018 CDBG applications were not received for this Goal.																										
12	<b>Goal Name</b>	Neighborhood Revitalization/Improvements																										
	<b>Goal Description</b>	Initiate improvement efforts in locally selected geographical areas that complement the City Neighborhood Plans, especially within the NRSA and LMI Census Tracts. TBD.  1. City of Aurora: Road Resurfacing Project in the following LMI Census Tract Areas (\$400,000):  <table border="0" style="margin-left: 40px;"> <thead> <tr> <th style="text-align: center;"><u>Street</u></th> <th style="text-align: center;"><u>From</u></th> <th style="text-align: center;"><u>To</u></th> </tr> </thead> <tbody> <tr> <td>1. UNION ST</td> <td>FRONT ST</td> <td>SUPERIOR ST</td> </tr> <tr> <td>2. FENTON ST</td> <td>OHIO ST</td> <td>TRASK ST</td> </tr> <tr> <td>3. SPENCER ST</td> <td>E DOWNER PL</td> <td>NORTH AV</td> </tr> <tr> <td>4. NORTH PARK AV</td> <td>PENNSYLVANIA AV</td> <td>HAMMOND DR</td> </tr> <tr> <td>5. OLD INDIAN TR</td> <td>HIGHLAND AV</td> <td>ELMWOOD DR</td> </tr> <tr> <td>6. TAYLOR AV</td> <td>NEW HAVEN AV</td> <td>ROBERT ST</td> </tr> <tr> <td>7. COLORADO AV</td> <td>HAMMOND AV</td> <td>HIGHLAND AV</td> </tr> <tr> <td>8. CALIFORNIA AV</td> <td>HAMMOND AV</td> <td>HIGHLAND AV</td> </tr> </tbody> </table>	<u>Street</u>	<u>From</u>	<u>To</u>	1. UNION ST	FRONT ST	SUPERIOR ST	2. FENTON ST	OHIO ST	TRASK ST	3. SPENCER ST	E DOWNER PL	NORTH AV	4. NORTH PARK AV	PENNSYLVANIA AV	HAMMOND DR	5. OLD INDIAN TR	HIGHLAND AV	ELMWOOD DR	6. TAYLOR AV	NEW HAVEN AV	ROBERT ST	7. COLORADO AV	HAMMOND AV	HIGHLAND AV	8. CALIFORNIA AV	HAMMOND AV
<u>Street</u>	<u>From</u>	<u>To</u>																										
1. UNION ST	FRONT ST	SUPERIOR ST																										
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6. TAYLOR AV	NEW HAVEN AV	ROBERT ST																										
7. COLORADO AV	HAMMOND AV	HIGHLAND AV																										
8. CALIFORNIA AV	HAMMOND AV	HIGHLAND AV																										
13	<b>Goal Name</b>	CHDO Operating Costs																										
	<b>Goal Description</b>	TBD.  Develop CHDO projects.																										

14	<b>Goal Name</b>	Administration
	<b>Goal Description</b>	Effective administration of City of Aurora's CDBG, ESG, and HOME Programs. Population is as per American FactFinder 2016 Estimate (July 2016), <a href="https://factfinder.census.gov">https://factfinder.census.gov</a>

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## Projects

### AP-35 Projects – 91.220(d)

#### Introduction

In order to address the City of Aurora's priority needs, the proposed 2018 Annual Action Plan proposes the following projects:

#### Projects

#	Project Name
1	Housing: Improve existing housing
2	Housing: Increase Homeownership
3	Neighborhood Revitalization/Improvements
4	Public Facilities
5	Economic Development: Small Business
6	Public Services/Elderly/Special Needs
7	Public Services
8	Housing: Rental
9	CHDO Project
10	Administration

**Table 7 - Project Information**

#### Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

For the most part, CDBG funds will be used to address the needs on a city-wide basis with the beneficiary being an individual of low-to moderate income (limited-clientele benefit). However, activities that provide a benefit on an area basis do so in areas that are determined to have a low-to moderate income population of at least 51%. A map attached to this Plan presents data on the low-to moderate income areas of the City of

Aurora.

The major obstacles to addressing underserved needs are as follows.

- The City's ability to provide comprehensive service delivery has been hindered by continuing cutbacks in funding for social services. The lack of awareness concerning service availability and the lack of transportation impede effective delivery of services to those who need them.
- Efforts to adequately house the homeless are hindered by a lack of adequate space, by the lack of year round facilities, and by the aforementioned service delivery issues. The number of homeless people is increased by a lack of transitional and permanent affordable housing.

The City's general fund has insufficient resources to make needed infrastructure and public facility improvements, and important needs go unattended as a result.

- *AP-38 Project Summary*

#### **Project Summary Information**

<b>1</b>	<b>Project Name</b>	Housing: Improve existing housing
	<b>Target Area</b>	City of Aurora
	<b>Goals Supported</b>	Housing/Improve/Sustain Existing Housing Supply
	<b>Needs Addressed</b>	Housing/Improve Existing Supply
	<b>Funding</b>	CDBG: \$133,719
	<b>Description</b>	Administered through Rebuilding Together Aurora, this project provides for housing rehabilitation to improve existing housing supply with units brought to code, made energy efficient and accessible.
	<b>Target Date</b>	12/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Fifty-Five low to moderate households will be assisted. The program focuses specifically upon households owned by special needs or disabled residents which are owner occupied.
	<b>Location Description</b>	Within Aurora's City limits.
	<b>Planned Activities</b>	Home safety and accessibility modifications (mobility, aging in place, safety repairs) for low-income homeowners who are seniors, living with a disability, or caring for a family member with a disability.
<b>2</b>	<b>Project Name</b>	Housing: Increase Homeownership
	<b>Target Area</b>	Neighborhood Revitalization Strategy Area City of Aurora Low-Mod Census Tracts
	<b>Goals Supported</b>	Increase affordable homeownership opportunities
	<b>Needs Addressed</b>	This project is aimed at first time homebuyers within the City Limits that are at/below 80% of the area median income.
	<b>Funding</b>	\$50,000
	<b>Description</b>	This project is administered through the City of Aurora and known as Choose Aurora. It is a down payment assistance forgivable loan program (with loan amounts between \$3,000 - \$10,000 and not to exceed up to 50% of the lender required down payment amount) aimed at first time homebuyers within the City Limits that are at/below 80% of the area median income.
	<b>Target Date</b>	12/31/2018

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 30 low-moderate income households will benefit from this activity.
	<b>Location Description</b>	Within Aurora's City limits.
	<b>Planned Activities</b>	A down payment assistance, forgivable loan program aimed at first time homebuyers within the City limits that are at or below 80% Area Median Income.
<b>3</b>	<b>Project Name</b>	Neighborhood Revitalization/Improvements
	<b>Target Area</b>	Neighborhood Revitalization Strategy Area City of Aurora Low-Mod Census Tracts
	<b>Goals Supported</b>	Initiate improvement efforts in locally selected geographical areas that complement City Neighborhood Plans.
	<b>Needs Addressed</b>	In order to promote a suitable living environment for all Aurora residents, this goal prioritizes safety in low-income neighborhoods by allotting infrastructure projects in these areas
	<b>Funding</b>	\$400,000
	<b>Description</b>	Initiate improvement efforts in locally selected geographical areas that complement the City Neighborhood Plans, especially within the NRSA and LMI Census Tracts.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	TBD, depending upon LMI Census Tract areas that are selected for construction.
	<b>Location Description</b>	Low to moderate income census tracts.
	<b>Planned Activities</b>	Street resurfacing project for streets within low-moderate income census tracts.
<b>4</b>	<b>Project Name</b>	Public Facilities
	<b>Target Area</b>	City of Aurora
	<b>Goals Supported</b>	Public Facilities

	<b>Needs Addressed</b>	Public Facilities
	<b>Funding</b>	CDBG: \$295,000
	<b>Description</b>	The public facility projects include improvements/upgrades to two non-profit facilities (homeless shelter and senior assisted living facility).
	<b>Target Date</b>	12/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 703 low to moderate individuals and families will be served.
	<b>Location Description</b>	Mutual Ground: 418 Oak Avenue, Aurora, IL 60506 (\$145,000) Hesed House Comprehensive Resource Center: 680 S. River St., Aurora, IL 60506 (\$150,000)
	<b>Planned Activities</b>	Roof replacement for Hesed House's Comprehensive Resource Center and exterior painting at Mutual Ground's facility (lead safety precautions will be taken).
5	<b>Project Name</b>	Economic Development: Small Business
	<b>Target Area</b>	Neighborhood Revitalization Strategy Area City of Aurora Low-Mod Census Tracts
	<b>Goals Supported</b>	Economic Development/Small Businesses
	<b>Needs Addressed</b>	To provide opportunities for employment to the unemployed or underemployed in the form of loans and technical assistance to existing and start-up small businesses to increase the availability of jobs for LMI persons.
	<b>Funding</b>	2018 funds were not allocated to this project.
	<b>Description</b>	The city proposes to provide loans and technical assistance to existing and start-up small businesses to increase the availability of jobs for LMI persons.
	<b>Target Date</b>	Not applicable
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Not applicable

	<b>Location Description</b>	Not applicable
	<b>Planned Activities</b>	Not applicable
<b>6</b>	<b>Project Name</b>	Public Services/Elderly/Special Needs
	<b>Target Area</b>	City of Aurora
	<b>Goals Supported</b>	Public Services/Elderly/Special Needs
	<b>Needs Addressed</b>	Public Services/Elderly/Special Needs
	<b>Funding</b>	\$30,000
	<b>Description</b>	This project will provide care coordinator services for seniors and persons with disabilities age 18 and over that will allow them to live safely with improved health and dignity in their homes and community as long as possible.
	<b>Target Date</b>	12/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 5,500 senior citizens (62 years and older) and special needs clients will be served.
	<b>Location Description</b>	Senior Services Associates, 900 N. Lake St., Aurora IL 60506.
	<b>Planned Activities</b>	Care coordinator services.
<b>7</b>	<b>Project Name</b>	Public Services
	<b>Target Area</b>	City of Aurora
	<b>Goals Supported</b>	Public Services/Youth Public Services/Employment Training Public Services/Homelessness
	<b>Needs Addressed</b>	Youth services, job training, homelessness
	<b>Funding</b>	CDBG: \$174,379, ESG: \$126,065
	<b>Description</b>	This project supports public services agencies that provide supportive services for youth, unemployed persons, homeless persons (CDBG and ESG) and homelessness prevention (CDBG and ESG).
	<b>Target Date</b>	12/31/18



<p><b>Estimate the number and type of families that will benefit from the proposed activities</b></p>	<p>Approximately 12,066 LMI individuals (as well as families) who face challenges such as:  Chronic Homelessness  Mentally Ill  Chronic Substance Abuse  Veterans  Persons with HIV/AIDS Victims of Domestic Violence  Unaccompanied Youth  Non-housing Community Development</p>
<p><b>Location Description</b></p>	<p>See planned activities for specific funded agency project addresses.</p>

	<b>Planned Activities</b>	<p><b>Breaking Free, Inc. (\$25,000)</b> Hesed House Comprehensive Resource Center, 680 S. River St., Aurora, IL 60506 The provision of substance use disorder screening, assessment and outpatient treatment services provided by Breaking Free Inc. at the Hesed House facility</p> <p><b>Family Focus (\$25,000)</b> 550 Second Ave., Aurora, IL 60505 Early Childhood Services specifically serves children of parents engaged in GED, ESL, and parenting skills programs to give parents the opportunity to pursue their individual and family goals while providing quality childcare to their parents.</p> <p><b>Mutual Ground (\$50,000)</b> 418 Oak Avenue, Aurora, IL 60506 Mutual Ground provides shelter, advocacy, and education to victims of domestic violence and sexual assault.</p> <p><b>National Latino Education Institute (\$20,000)</b> Location TBD. With funding through the City of Aurora's Community Development Block Grant Program, NLEI will provide job training and employment-related services to underserved low to moderate income residents, aged 18 and older, of the City of Aurora</p> <p><b>Prairie State Legal (\$12,500)</b> 1024 W. Main Street, St. Charles, IL 60174 Legal services to aid low income Aurora residents with rental housing issues that may result in homelessness if not addressed</p> <p><b>Public Action Deliver Shelter, Inc. DBA Hesed House (\$25,000)</b> 659 S. River St., Aurora, IL 60506 Provide case management to homeless persons.</p> <p><b>VNA (\$16,879)</b> 400 N. Highland Ave. Improve oral health knowledge and engagement in dental care for low-income children (ages 0-9) through storytelling and education within clinic, childcare, and home settings (CDBG will provide for children's dental care books, dental kits, and marketing/education supplies)</p> <p><b>Specific uses for ESG funds to support Public Services/Homelessness have not yet been determined.</b></p>
8	<b>Project Name</b>	Housing: Rental
	<b>Target Area</b>	City of Aurora
	<b>Goals Supported</b>	Housing/Rental
	<b>Needs Addressed</b>	Housing/Rental HOME/CHDO Projects
	<b>Funding</b>	HOME: \$562,915

	<b>Description</b>	This project will redevelop or create rental units; replacement units for scattered site housing, elderly, special needs or homeless.
	<b>Target Date</b>	12/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 16 low - moderate income households will benefit from this activity.
	<b>Location Description</b>	Within City of Aurora municipal boundaries.
	<b>Planned Activities</b>	TBD.
<b>9</b>	<b>Project Name</b>	CHDO Project
	<b>Target Area</b>	City of Aurora
	<b>Goals Supported</b>	Housing/Rental
	<b>Needs Addressed</b>	HOME/CHDO Projects
	<b>Funding</b>	HOME: \$112,583
	<b>Description</b>	Develop CHDO projects
	<b>Target Date</b>	12/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 4 low - moderate income households will benefit from this activity.
	<b>Location Description</b>	TBD
	<b>Planned Activities</b>	Project TBD.
<b>10</b>	<b>Project Name</b>	Administration
	<b>Target Area</b>	Neighborhood Revitalization Strategy Area City of Aurora Low-Mod Census Tracts
	<b>Goals Supported</b>	Administration
	<b>Needs Addressed</b>	CDBG Administration ESG Administration HOME Program administration

<b>Funding</b>	CDBG: \$ 328,316 ESG: \$10,221 HOME: \$75,055
<b>Description</b>	City of Aurora administration of the CDBG, ESG and HOME federal programs.
<b>Target Date</b>	12/31/2018
<b>Estimate the number and type of families that will benefit from the proposed activities</b>	This shall address community development, affordable rental housing development, and homelessness prevention needs for low to moderate income persons and households throughout the City, although the City may place greater emphasis on those neighborhoods that meet the HUD threshold for low and moderate income areas.
<b>Location Description</b>	City-wide
<b>Planned Activities</b>	City of Aurora administration of the CDBG, ESG and HOME federal programs which includes coordination with the City's HUD subrecipients, developers, and grantees as well as monitoring, financial recordkeeping, reporting, etc.

**AP-50 Geographic Distribution – 91.220(f)**

**Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

City of Aurora: LMH, LMI/LC, LMI/J, S/B activities

NRSA: LMH, LMI/LC, LMI/J, LMA,S/B

Low to Moderate Income (LMI) Census Tracts: LMH, LMA, LMI/LC, LMI/J, S/B

Aurora's LMI Census Tract and Block Groups include the following (tracts above 50% are considered LMI):

**TRACT BLKGRP LOWMODPCT**

854700 1 50.84%  
852907 2 51.11%  
853007 3 51.18%  
854302 1 51.46%  
854301 1 55.25%  
854302 3 55.44%  
853007 1 55.79%  
852905 2 56.00%  
853200 2 56.57%  
852906 1 57.33%  
854100 3 58.00%  
854002 5 58.08%  
853600 2 58.76%  
853500 1 60.29%  
846515 3 61.67%  
852905 1 61.94%  
854400 3 62.20%  
853007 2 62.82%  
854301 4 63.19%  
853300 1 63.35%  
853400 5 63.81%  
853300 2 63.89%  
853400 6 64.58%  
853600 4 64.64%  
853600 1 65.35%  
853600 3 65.86%

853008 1 66.36%  
 854200 3 66.46%  
 853400 1 66.67%  
 853300 3 66.92%  
 853400 2 67.16%  
 852905 3 68.30%  
 854400 6 69.30%  
 852904 1 70.02%  
 853500 3 70.98%  
 854301 3 71.83%  
 852907 3 71.96%  
 853200 1 74.24%  
 853005 3 74.47%  
 854200 1 74.47%  
 853400 4 74.91%  
 853100 1 75.09%  
 854100 4 75.24%  
 854700 2 75.79%  
 853200 3 76.23%  
 853005 2 77.33%  
 853100 2 78.76%  
 854400 2 79.86%  
 853006 2 83.52%  
 854400 1 85.98%  
 853500 4 87.23%  
 854100 2 89.15%

**Geographic Distribution**

Target Area	Percentage of Funds
Neighborhood Revitalization Strategy Area	100
City of Aurora	100
Low-Mod Census Tracts	100

**Table 8 - Geographic Distribution**

**Rationale for the priorities for allocating investments geographically**

**Discussion**

The overall mission of the CDBG, HOME and ESG programs is to improve the lives of lower income persons. The City will design and fund some program activities to help income qualifying households

wherever they live. Some of these programs will focus on the improvement of specific neighborhoods where lower income live, whereas other programs will be designed and funded to promote greater choice in housing or employment or supportive services opportunities, regardless of location.

## Affordable Housing

### AP-55 Affordable Housing – 91.220(g)

#### Introduction

Based on the data included in the HUD tables and available to the City of Aurora, as well as the preferences and observations expressed during the community-wide and stakeholder surveys, the focus groups and the special information interviews, the City has identified these higher priority housing needs for the upcoming 2015 -2019 period:

Existing housing in need of repairs or renovations in order to meet current building codes, lead paint mitigation standards, or greater energy efficiency standards, and owned and occupied by income-eligible households whose housing costs exceed 30% of income. Households between 40% and 80% of median income who are trying to purchase their own homes and contribute to the stabilization of neighborhoods within the city. Income-eligible renter households with housing cost burdens greater than 30% of their income, living in housing in need of repairs or renovation in order to meet current building codes, lead paint mitigation standards, or greater energy efficiency standards. Very low-income households at risk of becoming homeless or households who are currently homeless and very mobile within Aurora, and who are proportionately larger users of human services, health care, or emergency services.

<b>One Year Goals for the Number of Households to be Supported</b>	
Homeless	0
Non-Homeless	30
Special-Needs	55
Total	85

**Table 9 - One Year Goals for Affordable Housing by Support Requirement**

<b>One Year Goals for the Number of Households Supported Through</b>	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	16
Acquisition of Existing Units	4
Total	20

**Table 10 - One Year Goals for Affordable Housing by Support Type**

#### Discussion

The number of households to be supported reflects the anticipated affordable homeownership opportunities to be offered through the City's down payment assistance program. The number also reflects the anticipated number of homes to receive housing rehabilitation assistance through the City's



partner, Rebuilding Together Aurora (RTA). RTA provides rehabilitation assistance for senior citizens and disabled persons.

The one-year goal for the production and/or acquisition of affordable units is generally set at 16, with an additional 8 units to be added via the City's partnership with a CHDO. The City will solicit proposals at a future date and commit HOME funds via the City's Citizen Participation Plan's process.

## **AP-60 Public Housing – 91.220(h)**

### **Introduction**

#### **Actions planned during the next year to address the needs to public housing**

The Housing Authority's Strategic Plan outlines these major initiatives for 2017-2018:

The Housing Authority's Strategic Plan 2013 - 2018 outlines these major initiatives for Year 5 (April 2017 to March 2018)

1. Internship Program (all programs running, proposal to expand to additional housing authorities - spring 2017)
2. Social Media Activity (managed social media presence, targeted media marketing tie-in spring 2017)
3. Capital Fund Financing Program (expenditure phase - summer 2017)
4. Energy Performance Program (completion - summer 2017)
5. Jericho Circle Multi Use Complex (construction phase – summer 2017 completion summer 2019)
6. Strategic Planning Process (Second 5 year increment plan developed Fall 2017)
7. Self Sufficiency/Entrepreneurship Institute (expansion of operation to include venture capital Fall 2017)
8. Resident Outcomes Statistical Modeling (full utilization, using programming to determine outcomes, studying results of AHA actions - winter 2018)
9. Vehicle Replacement (trade in and replacement of Year 2 vehicles)
10. Tiered Units (5 scattered site homes, 5 apartments, if feasible 3 tier 4 units)
11. Marketing Activity (continuation of all campaigns, emphasis on self-sufficiency programming)

#### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

The AHA's Strategic Plan specifically addresses the need to provide a homeownership program by partnering with local banks and other lending institutions to provide refinancing and cost control assistance. Under this Plan, the AHA expresses the intent to provide down payment assistance, credit repair, lending assistance and foreclosure prevention. Additionally, the AHA recognizes the benefit for assisting current homeowners in preventing foreclosure. The AHA's Plan also includes their goals regarding support services for rental assistance, credit, education and family services support. The plan

recognizes the need to follow-up with residents to further ensure their self-sufficiency.

**If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

NA

**Discussion**

All information in AP-60 taken from: <http://auroraha.com/wp-content/uploads/2014/07/Aurora-Housing-Authority-Strategic-Plan-2014-2018.pdf>

## **AP-65 Homeless and Other Special Needs Activities – 91.220(i)**

### **Introduction**

**Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The following organizations provide services for homeless persons and those with special needs:

- Association for Individual Development (AID)- is a Comprehensive Community Mental Health and Developmental Disabilities Center which offers a variety of specialized support services, including supportive housing and specialized residential treatment for individuals with developmental disabilities and behavioral health challenges.
- Aunt Martha’s-Federally Qualified Health Center offering affordable health care
- Breaking Free-Substance Addiction Treatment for Youth
- Family Services of Aurora-Family Counseling Services
- Fox Valley Older Adult Services- Adult Day Care
- Gateway Foundation-Substance Addiction and Residential Treatment Program for adults
- Open Door Clinic – Education, prevention, screening and treatment of HIV/AIDS and other sexually transmitted infections (Serves Aurora residents, though based in Elgin)
- Prairie State-Legal assistance
- Salvation Army-Home delivered meals for frail elderly
- Senior Services Associates- Case management, information & referral, transportation, volunteer senior companions, drop in supports, home modifications, temporary financial assistance<sup>4</sup>, and advocacy and abuse investigation/nursing home ombudsman for the elderly
- VNA- Federally Qualified Health Center offering affordable health care and home health services for the frail elderly

Upon the 2015 initiation of the Aurora Fire Department, the City has partnered with local medical centers and community providers to better address those who are frequently being transported to emergency rooms and homeless shelters because of social needs. The collaboration is called the Aurora FUSE Initiative (Frequent Users of Systems Engagement), and its vision is to create a new intervention strategy and system of communication and coordination to immediately impact the most vulnerable through supportive housing and to sustain a process that will prevent other high-need individuals from getting trapped in the cycle of emergency services. Aurora’s FUSE Initiative is one of a growing trend within communities that understand the social and financial impact to the cycle of homelessness. Stakeholders around the country are coming together to create new coordinated systems and dedication of supportive housing resources that together are proven to end these costly cycles and to improve lives. The following agencies have partnered together on the City’s FUSE Initiative Project: Association for Individual Development, Breaking Free, City of Aurora, City of Aurora Fire Department, City of Aurora Police Department, Hesed House, Presence Mercy

Medical Centre, and Rush Copley Hospital.

### **Addressing the emergency shelter and transitional housing needs of homeless persons**

Aurora will continue to be an active participant in the Kane County Continuum of Care and will implement the actions and activities outlined in the Homeless Strategy as written in this Consolidated Plan. For the first year of the program, the City has allocated funding to mitigate or prevent homelessness by providing assistance to Mutual Ground, Breaking Free and the Hesed House SEEDs Homeless Services.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

Special needs persons will benefit from 2018 funding allocated to a number of social service agencies and programs. These include:

- Increase youth services with assistance going to Family Focus Childcare and the VNA for dental care program.
- Supportive services for the elderly and disabled going to Senior Services Associates
- Employment training to unemployed persons going to National Latino Education Institute
- Increase and improve quality of facilities including funding to Rebuilding Together Aurora for home accessibility repairs.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

Although not funded under the 2018 Program Year, AID is the primary provider of supportive housing services for individuals returning from mental health facilities and nursing homes. AID, Senior Services, Day One Network and the Department of Rehabilitation Services collaborate to assist those capable of leaving nursing homes, to live with support services in their own homes and apartments.

#### **Discussion**

Under the 2018 Program Year, the City received a first-time allocation of ESG funds. The City plans to use the CoC's written standards as a template for creating its own guidelines for the provision of ESG assistance for its 2018 allocation.

## **AP-75 Barriers to affordable housing – 91.220(j)**

### **Introduction:**

**Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

The City will continue to explore the following actions that can be taken to further affordable housing and help minimize any negative impacts of restrictive building codes:

- Encouraging fast-track or one-stop permit processing
- Promote the use of time-saving and cost-saving techniques within reasonable health and safety parameters
- Provide technical assistance, information and other support to local communities
- Encourage affordable housing by using development controls (i.e., the zoning ordinance and subdivision regulations) to pursue this goal.

The City believes that coordinated and well planned actions in conjunction with other partners are essential to remove barriers and encourage new development of Affordable Housing.

### **Discussion:**

The City will continue to coordinate housing development within the City across various departments that relate to the development and maintenance of the housing stock.

## **AP-85 Other Actions – 91.220(k)**

### **Introduction:**

The following actions will be taken to address obstacles to meeting underserved needs; to foster and maintain affordable housing; to reduce lead-based paint hazards; to reduce the number of poverty-level families; to develop institutional structure; to enhance coordination between public and private housing and social service agencies.

### **Actions planned to address obstacles to meeting underserved needs**

Given the data and input, the City has set a high need priority for income levels from 0% - 80% of medium family income, for both renters and owners, and for large-related, small-related, and elderly housing. We realize we are unable to address all of these high needs with resources available to us, so we have prioritized and will focus on the following over the next five years:

Existing housing in need of repairs or renovations in order to meet current building codes, lead paint mitigation standards, or greater energy efficiency standards, and owned and occupied by income-eligible households whose housing costs exceed 30% of income.

Households between 30% and 80% of median income who are trying to purchase their own homes and contribute to the stabilization of neighborhoods within the city.

Income-eligible renter households with housing cost burdens greater than 30% of their income, living in housing in need of repairs or renovation in order to meet current building codes, lead paint mitigation standards, or greater energy efficiency standards.

Very low-income households at risk of becoming homeless or households who are currently homeless and very mobile within Aurora, and who are proportionately larger users of human services, health care, or emergency services.

### **Actions planned to foster and maintain affordable housing**

The cost of housing negatively affects low-income residents and their ability to afford and maintain their homes. The City of Aurora is committed to improving the quality of its existing housing stock. The housing activities funded for this program year address the rehabilitation of housing, initiatives to house special needs populations, encourage homeownership, reduce lead-based paint hazards and improve/provide suitable rental housing, especially for people with special needs.

### **Actions planned to reduce lead-based paint hazards**

The City of Aurora will continue to partner with Kane County and the City of Elgin in a joint application for assistance from HUD to abate lead-based paint hazards. This partnership leverages each

jurisdiction's CDBG funding with an additional federal match, which extends the reach of available assistance.

### **Actions planned to reduce the number of poverty-level families**

- Promote and assist with economic development through job creations such as providing assistance to small businesses in neighborhoods, including the NRSA, and micro-business loans.
- Assist families with prerequisites to employment by removing barriers to obtaining employment by funding programs/agencies with a record of demonstrated success in running programs such as job training and job-readiness.
- Focus efforts to assist under-served populations in their efforts to become self-sufficient.
- Improve, maintain, and increase the amount of affordable housing units within the City by undertaking housing rehabilitation, reconversion and homebuyer assistance programs.

### **Actions planned to develop institutional structure**

The City will continue to develop partnerships that leverage other agencies and organizations, both public and private. We continue to seek out competitive and or stimulus-based funding sources to support Consolidated Plan objectives. Through CDBG, HOME, and ESG, the City collaborates with partners to deliver resources effectively. The City will, for example:

- Continue its active role in the Continuum of Care for Kane County, which provides housing and other forms of shelter for the homeless.
- Continue to work with service and housing providers to address the housing needs of the lower-income, mentally ill, and other special needs populations.
- Collaborate with housing providers to extend the reach and effectiveness of housing activities.
- Continue to work with area stakeholder organizations (including private lenders, the public schools, Waubensee Community College, Aurora University, the City's three Chambers of Commerce, physical and health care institutions, youth services providers and others) in order to develop and implement effective service and revitalization strategies, including the Neighborhood Plans and the Neighborhood Revitalization Strategy Area.
- Continue to partner with a number of agencies, businesses, and foundations that have pledged their own money to further the housing and community development objectives outlined in this Plan.

At the current level of activity, this structure is complete and effective. It may not be adequate to accommodate significant increases in the level of participation without additional funds to allow for amplification of the process. The City of Aurora will, of course, continue to search for opportunities to expand the existing structure and make it more effective. The opportunities, given a dearth of



resources, however, are limited.

**Actions planned to enhance coordination between public and private housing and social service agencies**

Throughout the implementation of the new Consolidated Plan, the City of Aurora will coordinate with local organizations and entities, including the following:

Kane County Continuum of Care, Team IL, Aurora Homelessness Initiative, Waubonsee Community College, Aurora Housing Authority, Ward Committees, Neighborhood and Homeowners' Associations, Business groups, Fox Valley United Way, Family Focus Aurora, Quad County Urban League, 708 Board, Inc.

This list will likely expand in the future as the City seeks additional partners with each program or activities that is funded to address the goals and objectives of this Plan.

**Discussion:**

See above.

**Program Specific Requirements**

**AP-90 Program Specific Requirements – 91.220(I)(1,2,4)**

**Introduction:**

**Community Development Block Grant Program (CDBG)**

**Reference 24 CFR 91.220(I)(1)**

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds Section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
<b>Total Program Income:</b>	<b>0</b>

**Other CDBG Requirements**

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	80.00%

**HOME Investment Partnership Program (HOME)**

**Reference 24 CFR 91.220(I)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

HOME allows virtually any form of financial assistance to be provided for eligible projects and to eligible beneficiaries. The participating jurisdiction (PJ), City of Aurora, determines what forms of assistance it will provide. Some forms of assistance will require legal instruments for

implementation. HOME regulations list the following forms of assistance as eligible:

- **Interest or non-interest-bearing loans or advances:** These loans are amortizing loans, with or without accruing interest. Repayment is expected on a regular basis so that over a fixed period of time all of the principal and interest is repaid. The term of the loan may vary and the property or some other assets are used as collateral.
- **Deferred Loans (forgivable or repayable):** These loans are not fully amortized. Instead, some, or even all, principal and interest payments are deferred until some point in the future. Deferred loans can be structured in a variety of ways and terms may differ greatly. Deferred payment loans use the property or some other form of collateral as security for repayment.
- **Grants:** Grants are provided with no requirement or expectation of repayment. They require no liens on the property or other assets.
- **Interest Subsidies:** This is usually an up-front discounted payment to a private lender in exchange for a lower interest rate on a loan.
- **Equity Investments:** An investment made in return for a share of ownership. Under this form of subsidy, the PJ acquires a financial stake in the assisted property and is paid a monetary return on the investment if money is left after expenses and loans are paid.
- **Loan Guarantees and Loan Guarantee Accounts:** HOME funds may be pledged to guarantee loans or to capitalize a loan guarantee account. A loan guarantee or loan guarantee account ensures payment of a loan in case of default.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The City's HOME Goals and Objectives are focused upon the development of affordable rental housing. At this time, the City's does not offer HOME funded assistance for homebuyer activities.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

HOME assistance to development projects will be given in the form of an amortized, deferred loan or grant. Funding Agreements will establish a minimum affordability period that is typically not less than 5 years but will at minimum meet the HOME guidelines for new construction. Before monies are released an agreement will be signed between City and the recipient. The agreement will satisfy Federal requirements and establishes the terms under which the funding is being provided. Funds will not be released until a funding agreement is executed.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that

will be used under 24 CFR 92.206(b), are as follows:

Funds may be used to refinance existing debt on funded rehabilitation properties. The refinancing must be necessary to reduce the owner's overall housing costs to make the housing more affordable.

The minimum amount of HOME funds that must be invested in any project is \$1,000 for every assisted unit in the project. The minimum relates only to HOME funds, not to any other funds, including match that might be used for project costs. The minimum amount does not apply to tenant based rental assistance. City of Aurora HOME Policies and Procedures: October 2013 Page | 6

If a project has multiple funding sources, an evaluation must be made to ensure that the HOME funds, in combination with all other funds, do not exceed what is necessary to provide affordable housing. This is generally referred to as the "subsidy layering review". PJs must conduct a subsidy layering review prior to the award of any funds. The City will evaluate the reasonableness and need for the requested assistance by analyzing pro-formas for cash flow, debt-coverage ratios, and the appropriateness of fees charges with and without the HOME funds.

#### Match Requirements:

The HOME program requires participating jurisdictions to have a match of at least 25%. Sources of match can be cash, donated land or real property, infrastructures improvements, bonds issued by state or local government, donated materials, equipment, or professional services, sweat equity, and the value of foregone taxes.

**Emergency Solutions Grant (ESG)  
Reference 91.220(I)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

The Kane County Continuum of Care (CoC) has written standards for providing assistance under the Emergency Solutions Grant. As an active member of the CoC and first time recipient of ESG funds, the City plans to use the CoC's written standards as a template for creating its own guidelines for the provision of ESG assistance for its 2018 allocation.

Assistance to households under the ESG Program is intended to have a meaningful impact on homelessness and housing stability for participating households. ESG provides a variety of supports to achieve the following three assistive elements: preventing people from becoming homeless; diverting people into housing if they are currently applying for shelter; and helping people who become homeless to quickly return to permanent housing. ESG consists of a Homelessness Prevention (HP) component for families and individuals who are at Imminent Risk of Homelessness, Homeless under other Federal Statutes or Fleeing/attempting to flee domestic violence, or those who meet HUD's at risk of homeless criteria. A Rapid Rehousing (RR) component provides assistance to persons who are Literally Homeless and or Fleeing/attempting to flee domestic violence. Eligible households under HP will be those with extremely low incomes, (below 30% of the Area Median Income (AMI)) who lack resources and support networks for housing and who are homeless or at risk of homelessness. Eligible households under RR include those who are literally homeless.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The City of Aurora is part of the Kane County Continuum of Care. The Continuum has adopted a "No Wrong Door" approach to Coordinated Entry. Persons seeking assistance are able to gain access to an array of housing interventions and services through multiple access points dispersed throughout the Continuum's geographic area. Each entry point utilizes the same assessment approach, employing standardized decision-making protocols for prioritizing services for people who may be experiencing homelessness or are at risk of homelessness. Specialized Access Points have been established to meet the unique needs of people who are or have been a victim of domestic violence, dating violence, sexual assault or stalking.

The first phase of the Coordinated Entry process involves pre-screening for diversion or prevention. This step ensures people receive services that are the most appropriate for them, and wait lists for permanent housing are minimized. Information gathered during the pre-screening is used to evaluate housing needs, detect potential housing barriers and identify

families and individuals who can be diverted from homelessness. The diversion strategy prevents homelessness by helping people identify alternative housing options and connecting them to services and financial assistance to help them return to permanent housing. People who are literally homeless are offered a referral to a local emergency shelter. People fleeing domestic violence are offered a referral to a local domestic violence provider.

If pre-screen results indicate that a family or individual is appropriate for a housing placement, an assessment of the family or individual must be conducted within 14 days of enrollment into the Coordinated Entry program, utilizing the Vulnerability Index – Service Prioritization Decision Assistance Tool (VI-SPDAT) to prioritize for services. Based on their vulnerability score – low, medium or high – an individual/family is prioritized into categories with corresponding solutions that will connect to mainstream affordable housing, transitional housing, rapid rehousing or permanent supportive housing options.

Entering data into HMIS is a requirement for all coordinated entry access points. This ensures that agencies collaborate effectively, and that the homeless population can access services efficiently and quickly. The housing prioritization list will be maintained within HMIS and programs must adhere to HMIS reporting standards set by the Kane County CoC.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

Plans for making sub-awards for the current year are currently being developed. The City has announced to the CoC Board its intention to make funds available to community and faith-based organizations through a procurement process. In future years it is likely that the ESG allocation process will closely mirror existing processes for CDBG and HOME funding.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The City is in the process of updating its policies to require that the panel that allocates ESG funding to local projects includes at least one homeless or formerly homeless person. The City's ESG Citizen Participation Plan, now under development, will require that locations where copies of completed, proposed Consolidated Plans and Annual Action Plans may be examined will include local homeless service organizations.

5. Describe performance standards for evaluating ESG.

The CoC has developed evaluation criteria that allows it to analyze the degree to which individual projects improve the CoC's ability to respond to homelessness within the geographic

region. It is the intent of the City of Aurora to adopt similar performance metrics to evaluate its ESG recipients. This brings to focus viewing the local homeless response as a coordinated system of homeless assistance options as opposed to homeless assistance programs and funding sources that operate independently in a community. The performance measures will examine and evaluate ESG funded emergency shelter, prevention and rapid rehousing services projects using the following criteria:

1. The length of time individuals and families remain homeless
2. The extent to which individuals and families who exit homelessness to permanent housing destinations return to homelessness
3. Reduction in the number of homeless individuals and families
4. Success at reducing the number of individuals and families who become homeless for the first time

To ensure the data required to evaluate agency performance is available, all ESG programs (except domestic violence providers) must adhere to HMIS reporting standards set by the CoC.