

1 **Chapter 2: Administration**

2 Sec 2-185 Disclosure Of Economic Interests And Campaign Finances

3 (a) Definitions. As used in this section, the following
4 terms are defined as follows:

Commented [YW1]: Staff recommends format changes to Section (a) for ease of reading.

5 1. Covered person means a person required under Sec.
6 4A-101.5 of the Illinois Governmental Ethics Act to
7 file a verified written statement of economic
8 interests with the county clerk with respect to the
9 city, ~~excluding those persons required to file such~~
10 ~~statement because of their candidacy for election~~
11 ~~to public office in the city, or their membership~~
12 ~~on any board or commission of the city. The~~
13 ~~definition of "candidate" set forth in Section 15-~~
14 ~~130 of this Code of Ordinances shall apply to when~~
15 ~~a person becomes a covered person.~~

Commented [YW2]: Staff recommended amendment to the definition of "covered person."

16 2. "Political Committee" has the same definition as
17 set forth in the Illinois Election Code, 10 ILCS
18 5/9-1.8, and includes a candidate political
19 committee, a political party committee, a political
20 action committee, a ballot initiative committee,
21 and an independent expenditure committee.

22 3. "Political Action Committee" or "PAC" shall mean
23 any group, organization, or committee registered

1 under the Illinois Election Code or Federal
2 Election Campaign Act that makes contributions,
3 expenditures, or independent expenditures to
4 influence the outcome of an election in the City of
5 Aurora or for candidates for city office.

6 ~~1-4.~~ "Immediate family" means any individual, over the
7 age of 18 years, who resides within the same
8 household as the covered person, including but not
9 limited to the covered person's spouse, domestic
10 partner, child (including adult or stepchild),
11 parent, sibling, or any person for whom the covered
12 person has legal or financial responsibility.

Commented [YW3]: Adopted by RAP on 4/7.

13 (b) Duty to comply with state law. All covered persons shall
14 file a statement of economic interests in accordance
15 with Illinois Governmental Ethics Act within the time
16 provided by law.

17 (c) Local disclosure obligations. In addition to the
18 disclosures of economic interests required by law, each
19 covered person shall disclose the following information:

20 1. Political committees and PACs. Whether the covered
21 person or immediate family has authorized any
22 political committee or PAC to solicit, receive, and
23 make expenditures in furtherance of their candidacy
24 for any public office; the name of each committee

1 so authorized; and the name of the regulatory
2 agency each committee is registered with.

Commented [YW4]: Adopted by RAP on 4/7.

3 2. Outside occupation and employment. Whether the
4 covered person or immediate family is engaged in
5 any outside occupation or employment; ~~the general~~
6 ~~nature of such outside occupation or employment;~~
7 the name of the outside organization employing the
8 covered person, and whether any outside entity
9 disclosed by the covered person is or has been
10 contracted by any person to perform work or
11 services on behalf of the city or has received
12 financial assistance of any kind from the city or
13 any entity providing such assistance on behalf of
14 the city; and the nature of said work, services, or
15 financial assistance. The obligations of this
16 section do not apply to outside occupations or
17 employment exempted under sec. 2-184(f). ~~Nothing in~~
18 ~~this section requires the disclosure of names of~~
19 ~~immediate family members.~~

Commented [YW5]: "the general nature of such outside occupation or employment" was removed in the adopted version at RAP 4/21.

20 3. Ownership of Real Estate. List the city and state
21 of any and all real property located with the
22 corporate limits or the one-and-a-half-mile
23 planning jurisdiction of the city in which the
24 covered person or immediate family have a direct or

Commented [YW6]: Adopted by RAP on 4/21.

Commented [YW7]: Adopted by RAP on 4/21.

1 ~~indirect ownership or financial interest presently~~
2 ~~or within the preceding calendar year, and identify~~
3 ~~the nature of the ownership interest of the real~~
4 ~~property. Receipt of city work or funding. Whether~~
5 ~~any outside entity disclosed by the covered person~~
6 ~~under paragraph (2) above is or has been contracted~~
7 ~~by any person to perform work or services on behalf~~
8 ~~of the city or has received financial assistance of~~
9 ~~any kind from the city or any entity providing such~~
10 ~~assistance on behalf of the city; and the nature of~~
11 ~~said work, services, or financial assistance.~~

Commented [YW8]: Staff recommends this change.

- 12 4. ~~Entity Ownership. List the name of any entity located in~~
13 ~~whole or in part within the corporate limits of the city~~
14 ~~or doing business within said limits:~~
- 15 ~~(i) In which the covered person or immediate family~~
16 ~~have an ownership interest;~~
 - 17 ~~(ii) From which the covered person or immediate family~~
18 ~~receive income in excess of \$2,500;~~
 - 19 ~~(iii) Identify whether any entity listed in response~~
20 ~~to (i) or (ii) is presently doing business or has~~
21 ~~done business during the preceding calendar year~~
22 ~~with the city;~~
 - 23 ~~(iv) Identify whether any entity listed in response to~~
24 ~~(i) or (ii) has applied to the city for any license,~~

1 franchise, certificate, annexation, permit, zoning,
2 grant, incentive, or other authorized approval
3 either presently or during the preceding calendar
4 year.

Commented [YW9]: Staff recommends this change.

5 4-5. City-Funded and City-Affiliated Organizations. List any
6 organization in which the covered person or immediate
7 family is an employee, officer, board member, or trustee
8 that receives funds from the city or has received funds
9 from the city in the preceding calendar year.

Commented [YW10]: Staff recommends this change.

10 5-6. Gifts, Loans and Services. List any person or entity
11 doing business or having contractual relationship with
12 the city or seeking to do business with the city or any
13 entity which has applied to the city for any license,
14 franchise, certificate, annexation, permit, zoning,
15 grant, or incentive, or other authorized approval from
16 whom a covered person or immediate family have received
17 a gift or service, or has been released from any
18 indebtedness, during the preceding calendar year in
19 excess of \$150.00. For purposes of this section "doing
20 business" and "seeking to do business" shall have the
21 same definitions as Section 15-130(h) of this Code.

Commented [YW11]: Staff recommends this change.

22 (d) Frequency of disclosure; reporting period. The
23 disclosures required of covered persons under paragraph
24 (c) shall be made annually on or before May 1st of the

1 ~~year. during the first fifteen (15) days of the months~~
2 ~~of January, April, July, and October of each calendar~~
3 ~~year and shall be made with respect to the three (3)~~
4 ~~months immediately preceding each reporting period.~~

5 Whenever city offices are closed on ~~the fifteenth day of~~
6 ~~a reporting period~~ May 1st, the reporting period shall be
7 extended until the next date that city offices are open.

8 (e) Initial disclosures. Whenever a person first becomes a
9 covered person as defined in this section, such person
10 shall make the disclosures required under paragraph (c)
11 within fifteen (15) days of qualification. The
12 disclosures shall be made with respect to the preceding
13 quarterly reporting period.

14 (f) Manner of disclosure. All disclosures required under
15 paragraph (c) shall be made electronically in a manner
16 and format approved by the city clerk sufficient to
17 capture and preserve all of the information required
18 under paragraph (c). The city clerk is authorized to
19 approve a reporting format that allows a covered person
20 to satisfy the obligations under this section by
21 confirming that the information previously disclosed
22 during the immediately preceding disclosure period
23 remains unchanged.

Commented [YW13]: Barreiro's Proposal
adopted by Council on 3/10.

1 (g) Public transparency. The ~~mayer-clerk~~ shall cause the
2 information required to be disclosed under this section
3 to be available for public inspection on the city's
4 website along with hyperlinks to any governmental
5 website that provides information as to a covered
6 person's disclosures under the Illinois Governmental
7 Ethics Act and to any election authority with which a
8 covered person has established a political committee.

9 (h) Penalty.

10 1. A covered person who willfully fails to make the
11 disclosures required by this section within the
12 time set forth by statute or herein, shall, in
13 addition to the penalties provided by law or
14 ordinance, be subject to a civil penalty of \$100,
15 with each day of non-compliance constituting a
16 separate violation.

17 2. A covered person who willfully provides false
18 information as part of a disclosure required by
19 this section, shall in addition to the penalties
20 provided by ordinance, be subject to a civil
21 penalty of not less than \$1,000 and not more than
22 \$5,000.

Commented [YW14]: Barreiro's Proposal
adopted by Council on 3/10.

1 Chapter 15 Ethics

2 Sec 15-120 Application Of Ordinance

3 This chapter applies to the following entities and persons upon
4 its effective date:

- 5 (a) The mayor and city council.
- 6 (b) All governmental boards, commissions, committees or
7 other entities created by the city council.
- 8 (c) All governmental boards, commissions, committees or
9 other entities for which the city council may by law
10 define powers and duties, or to which ordinances adopted
11 by the city council are generally applicable.
- 12 (d) All officers and employees of any of the above entities.

13 Nothing in this chapter is meant to contradict Illinois Public Act
14 104-0443.

Commented [YW15]: Staff recommendation based on Ald. Baid comments made 4/21/26.

15 Sec 15-130 Definitions

16 For purposes of this ordinance, the following terms are defined as
17 follows:

- 18 (b) Candidate means an individual who has filed nominating
19 papers or petitions for nomination or election to an
20 elected office, or who has been appointed to fill a
21 vacancy in nomination, and who remains eligible for
22 placement on the ballot at a regular election, as defined
23 in Section 13 of the Election Code (10 ILCS 5/13-1).

Commented [YW16]: Original language kept in Barreiro's Proposal adopted by Council on 3/10.

1 Candidate is defined the same as in the Illinois Election
2 Code, 10 ILCS 5/9-1.3, or as subsequently amended.

Commented [YW17]: Language recommended by staff, to replace the definition above.

3 (h) "Doing business" means any one or any combination of
4 sales, purchases, leases or contracts to, from or with
5 the city or any city department in an amount in excess
6 of \$5,000.00 in any 12 consecutive months; and "seeking
7 to do business" means (1) taking any action within the
8 past six months to obtain a contract or business from
9 the city when, if such action were successful, it would
10 result in the person's doing business with the city; and
11 (2) having any matter pending before the city council or
12 any city council committee in the six months prior to
13 the date of the contribution or any matter that will be
14 pending before the city council or any city council
15 committee in the six months after the date of the
16 contribution, if that matter involved the award of loan
17 funds, grant funds or bond proceeds, bond inducement
18 ordinances, leases, land sales, zoning matters, the
19 creation of tax increment financing districts,
20 concession agreements or establishing or changing
21 property tax classifications. ~~Reserved.~~

Commented [YW18]: Barreiro's Proposal adopted by Council on 3/10.

22 ~~(w) Does business or seeks to do business with the city or~~
23 ~~in the case of an employee, by the employee, or by the~~
24 ~~officer, or another employee directing the employee;~~

- ~~1. Conducts activities regulated by the officer or in the case of an employee, by the employee, by the city, or by the officer, or another employee directing the employee;~~
- ~~2. Has interests that may be substantially affected by the performance or nonperformance of the official duties of the city officer or employee;~~
- ~~3. Is registered or required to be registered with the Secretary of State under the Lobbyist Registration Act or ordinance pertaining to the registration of lobbyists enacted by the city, except that an entity not otherwise a prohibited source does not become a prohibited source merely because a registered lobbyist is one (1) of its members or serves on its board of directors; or~~
- 4.1. ~~Is an agent of, a spouse or civil union partner of, or a family member who is living with a "prohibited source."~~

Commented [YW19]: Staff recommends deleting subparagraph (w).

19 Sec 15-320 Political Contributions

- 20 (a) All officers and employees who hold elective city office
21 or become candidates for election to any public office
22 of this State or any of its subdivisions shall comply
23 with the applicable limitations on campaign

1 contributions as set forth in Article 9 of the Election
2 Code of Illinois and as may be adjusted by the State
3 Board of Elections as provided by State law.

4 (b) No officer or employee, individually or through a
5 political committee acting at his or her behest, shall
6 knowingly accept a campaign contribution or
7 contributions in excess of the amounts authorized by law.

8 (a) No public official, city employee, candidate for an
9 elective office, lobbyist, officer, employee, or agent
10 of any political organization shall intentionally
11 solicit, accept, offer or make contributions on city
12 property.

13 (b) No person shall offer or make, and no candidate for city
14 office, such candidate's political committee, or PAC, or
15 person acting on behalf of either of them shall solicit
16 or accept, any contribution that is (a) anonymously
17 given; or (b) made or to be made other than in the name
18 of the true donor.

19 Sec 15-321 Limitation of contributing to candidates, elected
20 officials, and Political Action Committees.

21 (a) No entity who has done business with the city during the
22 preceding four reporting years or who is seeking to do

1 business with the city shall make contributions in an
2 aggregate amount exceeding \$1500.00:

3 1. To any candidate for city office during a reporting
4 year; or

5 2. To an elected official of the government of the
6 city during any reporting year of the official's
7 term; or

8 3. During a reporting year, to any official or
9 employee of the city who is seeking election to any
10 other office.

11 (b) No lobbyist or government relations specialist shall
12 make a direct or in-kind contribution to any elected
13 official or their authorized political committee or PAC,
14 or to any candidate for elected office or that
15 candidate's authorized political committee or PAC.

16 (c) For purposes of subsection (a) and (b) above, an entity
17 and its subsidiaries, parent company or otherwise
18 affiliated companies, and any of their employees,
19 officers, directors and partners who make a political
20 contribution for which they are reimbursed by the entity
21 or its affiliates shall be considered a single person.
22 An employee, officer, director or partner of an entity
23 subject to these restrictions is also subject to these
24 campaign contribution limits if they are:

1 1. A general partner, managing member, executive
2 officer, or any individual with a similar status or
3 function; or

4 2. They are materially involved in bidding for,
5 negotiating the terms of, or managing
6 implementation of any agreement to do business with
7 the city. The contribution limits apply separately
8 to any entity or person subject to these
9 restrictions except as set forth in this subsection
10 (c).

11 (d) For purposes of subsection (a)-(b) above, (i) A
12 contribution to any political fund-raising committee of
13 a candidate for city office or elected official; or (ii)
14 any political fundraising committee which, during the
15 reporting year in which the contribution is to be made,
16 has itself made contributions or given financial support
17 in excess of 33 percent of that committee's total
18 receipts for the reporting year to a particular
19 candidate for city office, elected official, or the
20 authorized fundraising committee of that candidate or
21 elected official, shall be considered a contribution to
22 that candidate or elected official.

23 ~~(b)~~(c) Except as otherwise provided in this subsection (e),
24 any person who solicits, accepts, offers or makes a

1 financial contribution that violates the limits set
2 forth in this section shall be subject to the penalties
3 provided in this Article; provided, however, such person
4 shall not be deemed in violation of this section if such
5 person returns or requests in writing the return of such
6 financial contribution within 10 calendar days of the
7 recipient's or contributor's knowledge of the violation.
8 Notwithstanding the foregoing, any lobbyist, shall be
9 subject to a penalty equal to the amount of the
10 contribution. No person or entity who has been found in
11 violation of Section 15-321 may do business with the
12 city for a period of four years.

Commented [YW20]: Barreiro's Proposal adopted by Council on 3/10.